

## Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 SSM-03 SAA-01 CIAE-00 DODE-00 PM-05  
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02  
SS-15 ICA-11 IO-13 ACDA-12 HA-05 /098 W  
-----031875 221532Z /53

R 221512Z JUL 78  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC 1755  
INFO AMCONSUL ALEXANDRIA  
AMEMBASSY JIDDA  
USMISSION SINAI  
AMEMBASSY TEL AVIV

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E.O. 11652: NA  
TAGS: PGIV PINT EG  
SUBJECT: SADAT TO HEAD POLITICAL PARTY

SUMMARY: SADAT'S AUDIENCE WILL HAVE TO PICK CAREFULLY  
FROM AMONG ELEMENTS OF LENGTHY, PARTLY WRITTEN, PARTLY  
EXTEMPORANEOUS, SPEECH TO ARRIVE AT COHERENT WHOLE.  
PRESIDENT SUGGESTED OUTLINE OF WHAT IS TO COME BUT  
SUBSTANCE WILL HAVE TO BE FILLED IN DURING FURTHER  
EXTENDED DISCUSSIONS. PREDICTIONS APPEAR ACCURATE:  
SADAT WILL HEAD OWN PARTY AND (MOST LIKELY) GOVERNMENT;  
MULTIPLICITY OF POLITICAL PARTIES WILL BE MAINTAINED;  
FREEDOM OF EXPRESSION (WITHIN LIMITS) WILL CONTINUE.  
EFFECT OF CRACKDOWN APPARENTLY LIMITED. SADAT APPEARS  
TO HAVE RECOGNIZED THAT HIS RETREAT ON DEMOCRACY WAS  
UNPOPULAR, BOTH AT HOME AND ABROAD, AND TO BE IN PROCESS  
OF REVERSING COURSE. HIS BASIC PATERNALISM, HOWEVER,  
UNDOUBTEDLY WILL CONTINUE. END SUMMARY.

1. DEMOCRACY. PRESIDENT SADAT'S JULY 22 TWO HOUR  
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PLUS ADDRESS TO ARAB SOCIALIST UNION CENTRAL COMMITTEE  
WAS VIGOROUS DEFENSE OF HIS DEMOCRATIC CREDENTIALS.  
PRESIDENT REVIEWED CHANGES WHICH HAVE TAKEN PLACE  
SINCE HE ASSUMED POWER (E.G., ABOLITION OF CONCENTRATION  
CAMPS, END OF SEQUESTRATION, INTRODUCTION OF MULTI-  
PARTY SYSTEM, FREEDOM OF EXPRESSION, ETC.) AND DECLARED  
TREND WILL CONTINUE. SADAT DENOUNCED THOSE WHO HAVE

SUGGESTED HE RETREATING FROM THIS TREND TO REVERT TO ONE PARTY RULE. SAID THERE "NO POSSIBILITY" OF GOING BACK TO ONE MAN, ONE PARTY RULE.

2. MULTIPLE PARTIES. RATHER, PRESIDENT ANNOUNCED THAT, FOLLOWING SUMMER RECESS, HE WILL SEND PEOPLES ASSEMBLY REVISION OF ARTICLE 5 OF CONSTITUTION WHICH WILL: (A) END ASU COMPLETELY; (B) INSURE DIVERSITY OF POLITICAL PARTIES; AND (C) TURN CENTRAL COMMITTEE INTO ADVISORY BODY MEETING ONCE A YEAR UNDER PRECEPTS "CODE OF ETHICS." ADDITIONALLY, PRESIDENT WILL INSTRUCT ASSEMBLY REVIEW CURRENT REQUIREMENT THAT NEW PARTIES HAVE 20 MP'S AMONG FOUNDING MEMBERS. (SOME) MP'S WILL STILL BE NEEDED BUT NUMBER WILL BE REDUCED TO FACILITATE FORMATION NEW PARTIES.

3. SADAT TO HEAD ONE. PRESIDENT SAVED HIS MOST DRAMATIC DEPARTURE FOR END OF SPEECH, WHEN HE REVEALED HE PERSONALLY WILL FORM NEW POLITICAL PARTY. PRESIDENT SAID THIS WAS THE MOST DIFFICULT DECISION HE HAS EVER FACED AND CLAIMED HE ONLY MADE UP HIS MIND YESTERDAY. (PRESIDENT DID NOT DESCRIBE NEW PARTY'S PROGRAM; SAID THIS WILL BE ANNOUNCED LATER.) SADAT LEFT UNSTATED WHAT EFFECT NEW PARTY WILL HAVE ON PRIME MINISTER SALEM AND HIS CENTER PARTY. WE ASSUME OVERWHELMING MAJORITY OF MP'S WILL FLOCK TO SADAT'S BANNER LIMITED OFFICIAL USE

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AND, PRESUMABLY, HE WILL BECOME HIS OWN PRIME MINISTER. SADAT'S IMPLICIT CRITICISM OF SALEM'S GOVERNMENT AND PARTY MAY INDICATE PRIME MINISTER'S FUTURE ROLE TO BE MUCH REDUCED. (SALEM, WHO SAT IN FRONT ROW, DID NOT SEEM OVERLY PLEASED.)

4. CODE OF ETHICS AND FUTURE GOVERNMENT. SADAT APPEARED RETREAT FROM EARLIER ADVOCACY FOR NATIONAL CODE OF ETHICS. HE REFERRED TO DIFFICULTY OF OBTAINING NATIONAL CONSENSUS ON SUBJECT AND SUGGESTED MORE TIME NEEDED FOR THOROUGH STUDY. HE CALLED UPON EACH PARTY, UNION, SYNDICATE, INSTITUTE OR ORGANIZATION TO FORMULATE ITS OWN CODE AND APPLY THIS TO OWN MEMBERS. HE DID NOT INDICATE ANY SENSE OF URGENCY, BUT TERMED ADOPTION OF CODES "IMPERATIVE." SAID THESE CODES, AS WELL AS FUTURE POLITICAL COURSE, SHOULD BE SUBJECT TO YET MORE DIALOGUE AND RESEARCH. FOLLOWING THIS, "DECISIVE DECISIONS" ON FUTURE COURSE SHOULD BE ADOPTED. ONLY REFERENCE TO SOCIALIST PROSECUTOR WAS OBSERVATION THAT ENFORCEMENT OF ETHICAL AND MORAL STANDARDS NOT HIS RESPONSIBILITY ALONE, ALTHOUGH HE WILL CONTINUE PLAY ROLE. SADAT CALLED UPON PRESS ASSOCIATION, AND PEOPLES ASSEMBLY, IN PAR-

TICULAR, TO CONTROL MEMBERS WHO "DEVIATE." BOTH PRESS AND MP'S MUST BE PREVENTED FROM SLANDERING , OR MAKING BASELESS ACCUSATIONS. FREEDOM OF EXPRESSION AND THOUGHT WILL CONTINUE BUT TOTAL FREEDOM, SAID SADAT, IS "LAW OF JUNGLE." THERE CAN BE "NO FREEDOM WITHOUT CONTROL." IN FUTURE, PRESIDENT DECLARED, "I WILL NEVER BE TOLERANT."

5. WAFD AND LEFT. PRESIDENT MADE REPEATED BITING COMMENTS ABOUT WAFDISTS AND LEFTISTS BUT CALLED FOR NO SPECIFIC FURTHER RESTRICTIONS ON THEIR ACTIVITIES (PRESUMABLY BECAUSE THOSE ENACTED INTO LAW AFTER REF-ERENDUM SUFFICE). HE DESCRIBED LEFT AS SOVIET CREATION

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ECHOING WORDS OF RADIO MOSCOW, WHILE WAFDISTS WERE TERMED CORPSES TRYING TO ARISE FROM GRAVE. PRESIDENT CALLED UPON OPPOSITION TO TAKE LESSON FROM ISRAEL AND UNIFY IN FACE EXTERNAL CHALLENGE. (OTHER REFERENCES TO ISRAEL AND PEACE PROCESS SEPTTEL.) EILTS

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## Message Attributes

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